

Pillar One: Profit Allocation and Nexus

[Pillar One](#) aligns taxing rights more closely with local market engagement. If multinational consensus on this is not achieved, unilateral digital taxation measures may continue to proliferate.

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Further reading & resources

[KPMG report Pillar One](#)

[KPMG report taxation of the digitalised economy](#)

[KPMG UK digitalised economy portal page](#)

[KPMG BEPS 2.0 Model](#)

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The Unified Approach

- [Pillar One](#) is a set of proposals to revisit tax allocation rules in a changed economy.
- The intention is that a portion of multinationals' **residual profit** (likely to be generated by capital, risk management functions, and/or intellectual property) should be **taxed in the jurisdiction where revenue is sourced**.
- Applies to **Automated Digital Services (ADS) businesses** and **Consumer-Facing Businesses (CFB)**. The scope is intended to be broad and covers businesses that are able to profit from **significant and sustained interaction with customers and users** in the market.
- Links taxing rights in respect of these businesses to their **sources of revenue**, which need not depend on physical presence in the jurisdiction.



Market engagement allocation

- **"Amount A"**: New taxing right allocates high value profits based on a formula, not necessarily the arm's length position.
- Covers profits earned from activities with an **automated digital** (mainly online) character or **goods / services commonly sold to consumers** (as well as associated IP licences). Specific inclusions and exclusions are proposed.
- Amount A allocated based on **local revenues** (determined via sourcing rules) with double taxation elimination measures.
- **"Amount B"**: Standard arm's length remuneration for "baseline" **routine marketing and distribution** activities.
- Alternative Amount B methodologies may be adopted if supported by evidence.



What businesses need to know

- These changes are multinational in scope and technically complex. The effects are likely to be **far-reaching** for many businesses, and the effects **are not yet certain**.
- Scope of covered businesses is not yet final, but it will **not** be limited to **highly digitalised business models**.
- Much of the detail remains to be agreed including **scale thresholds**, how the proposals are intended to apply to **CFB**, how the **Nexus** and **revenue sourcing** rules will operate, and the **US proposal** that departure from the arm's length principle should be on a **safe harbour basis**.
- A period of **open consultation** on the proposals will now follow until 14 December 2020. The OECD has published its global **impact analysis**; potentially affected businesses should consider what these changes could mean for their ETRs.

Pillar Two: Global Minimum Taxation

[Pillar Two](#) applies where, even after the effect of Pillar One (if any), multinationals are regarded as undertaxed by reference to an agreed minimum level of taxation.

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Levelling the playing field

- [Pillar Two](#) has **four new rules** granting jurisdictions **additional taxing rights** where other jurisdictions have not exercised their primary taxing rights or income is subject to low rates of tax.
- An **Income Inclusion Rule (IIR)** that would subject foreign income of branches and controlled entities to an agreed minimum tax in the parent jurisdiction.
- An **Undertaxed Payments Rule (UTPR)** that acts as a backstop to the IIR denying deductions or introducing source-based taxation under certain conditions.
- A **Subject to Tax Rule** which complements the UTPR in certain cases.
- A **Switch-over Rule** that applies where a PE is “undertaxed” switching off a treaty based exemption in the head office jurisdiction and replacing it with a credit based method of taxation.



Exclusions and simplifications

- The intention for most practical purposes is that these rules should only apply to MNE Groups with a total consolidated group revenue above **€750 million** or equivalent.
- The rules are designed to focus on “excess income”, particularly **intangible-related income**, which is regarded as most susceptible to diversion.
- The proposals therefore include a “**carve-out**” and simple fixed return for **payroll** and certain **tangible asset** costs.
- A further in-principle exclusion may be to recognise tax already imposed under the **US GILTI** regime (still to be agreed).
- To **limit the compliance burden** on low-risk businesses, **simplification options** are proposed which may be based on some or all of CbyCR data, *de minimis* profits, or low local tax risk.



What businesses need to know

- Work on Pillar Two has **greatly advanced** towards consensus, the main areas which still need to be resolved are around simplification measures.
- Pillar Two could have a **significant impact on the effective tax rates** of MNE Groups by itself or in combination with Pillar One.
- Implementation of the rules will involve a combination of **changes to domestic tax laws and bilateral tax treaties** (expected to be via a Multilateral Instrument)
- A period of **open consultation** on the proposals will now follow until 14 December 2020. The OECD has published its global **impact analysis**; potentially affected businesses should consider what these changes could mean for their ETRs.

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